

ASYMMETRICAL
FUNDING OF
JAILS
HOUSES OF
CORRECTION AND
PRISONS



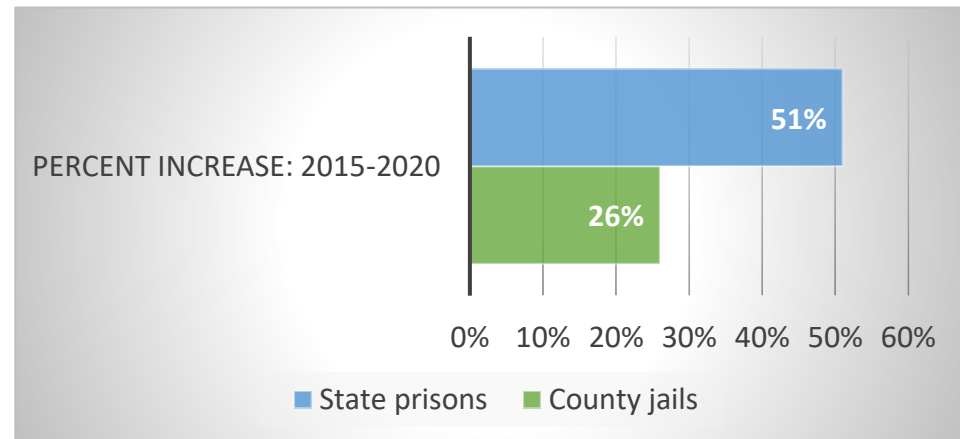
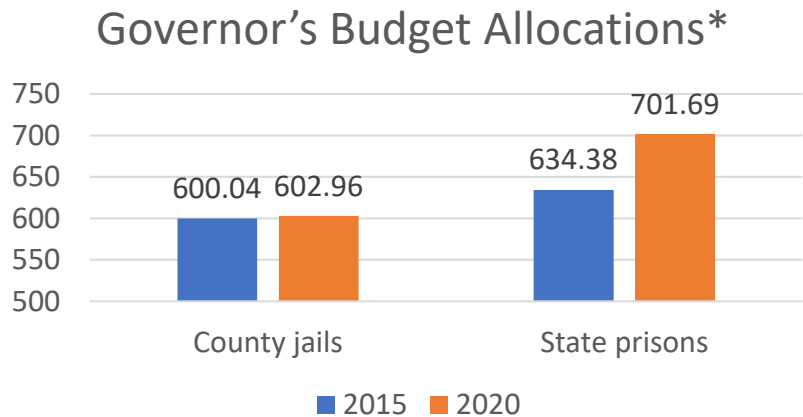
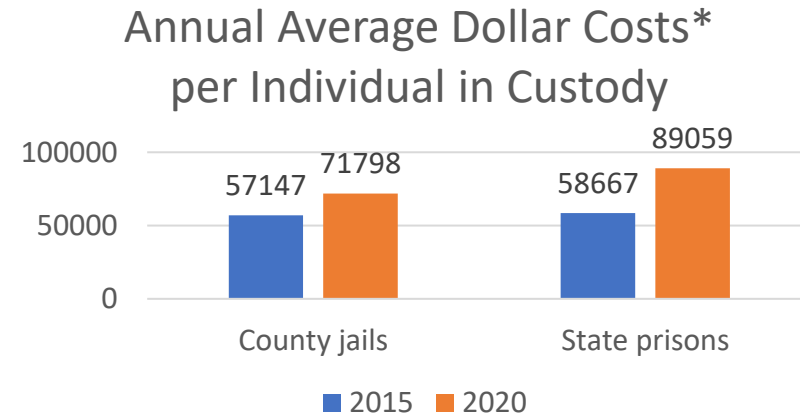
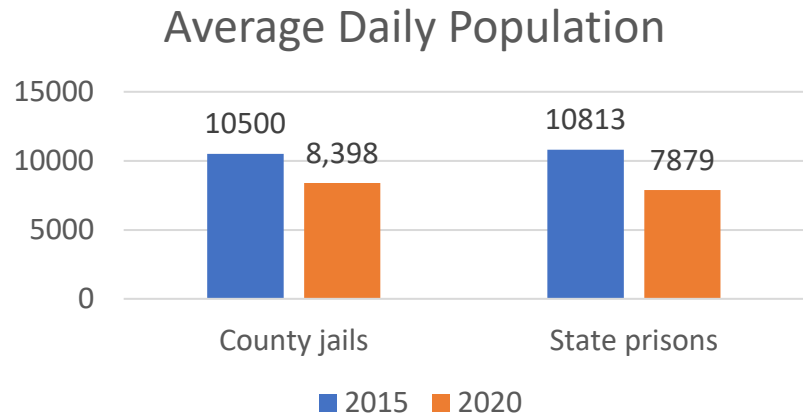
MASSACHUSETTS AGAINST
SOLITARY CONFINEMENT



Decrease in numbers in custody NOT MATCHED by DECREASE in allocations for correctional personnel and INCREASE in allocations for educational staff

- Despite the steady decline in the total number of individuals held in correctional facilities since FY 2015 spending on prisons and jails continues to rise.
 - the **correctional population** at both county sheriffs' departments and the DOC is **down by more than 20 percent and 27 percent respectively**
 - yet total **Governor's allocation** at both the sheriffs' departments and the DOC is **up: slightly for the counties and 11% at the DOC**
- Consequently, **estimated cost per inmate has risen dramatically** – if unevenly- in both the DOC and county jails and Houses of Correction between 2015 and 2020
 - From \$58,667 to \$89,059 in the DOC, or approximately a 56% increase
 - Increases range from 6% in Suffolk county to 66% in Barnstable county between 2015 and 2020
 - In Berkshires county the cost per inmate is an astonishing \$99,000, up from \$82,397 in 2015
- **Even as the number of employees has declined** at all institutions save two, Plymouth county and Hampden county
- With inmate populations declining and correctional facilities seeing potential cost savings, **spending categories associated with recidivism reduction have not increased significantly**, and these services continue to represent a small fraction of total correctional expenditure.
 - The total number of county educational staff shrank some 10% between 2015 and 2020
 - Only a handful of counties have effective ratios of inmates to staff: less than 10 to 1.
 - In the DOC the number of educational staff increased 7% between 2015 and 2019; but, the ratio of inmates to educational staff remains high at over 10 to 1.

Increases in allocations for prisons and jails over past five years clearly demand answers



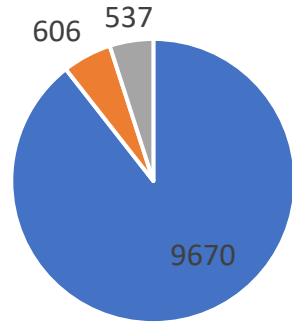
Sources: [Governor's Budget](#); [DOC](#); [Massachusetts Sheriffs Association](#)

* In 2020 dollars



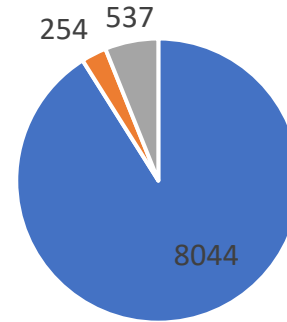
Given the substantial decrease in the DOC populations between 2015 and 2019: WHY have Direct Appropriations NOT reflected this decrease.....

2015 DOC population: 10813



■ Criminal ■ Pre-trial ■ Civil

2019 DOC population: 8784

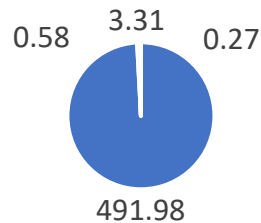


■ Criminal ■ Pre-trial ■ Civil

Decline

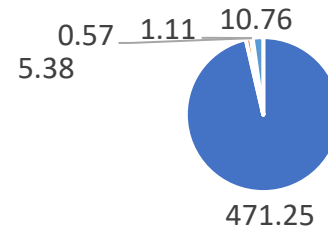
18.8%

2015 Direct Appropriations:
\$496.14 millions[\$2019]
87.81% of DOC appropriations



■ Admin and Operations ■ Prison Industries
■ Reentry ■ Other

2019 Direct Appropriations:
\$489.07 millions
88.19% of DOC appropriations



■ Admin and Operations ■ Prison Industries
■ Reentry ■ Reform mandates
■ Other

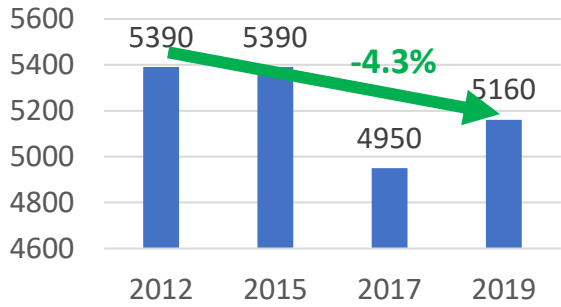
1.4%



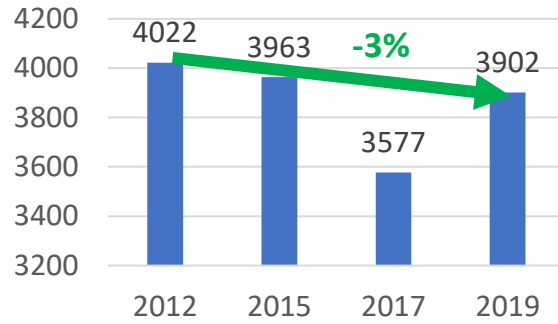
...WHY has OVERTIME – particularly among the correction officer staff - INCREASED to such a degree?

And, given the publicly declared emphasis on decreasing recidivism: WHY has the number of educational staff been decreased?

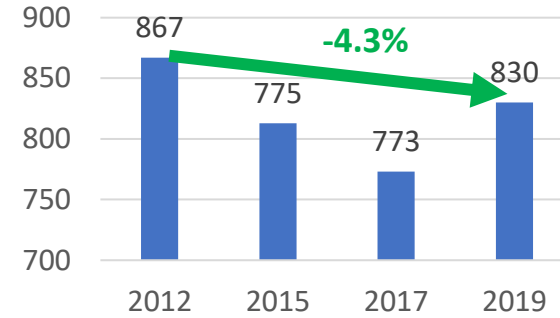
All payroll count



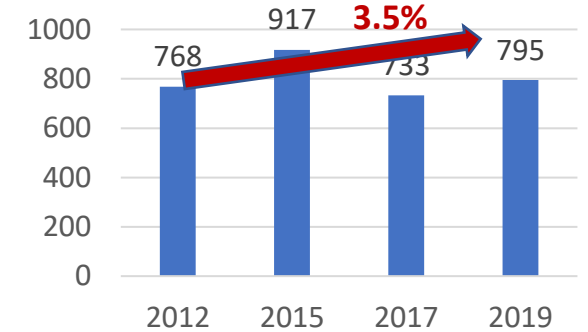
CO payroll count



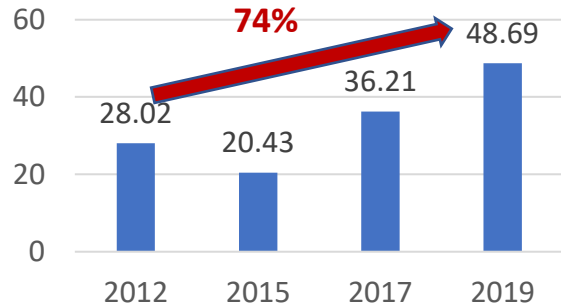
ED payroll count



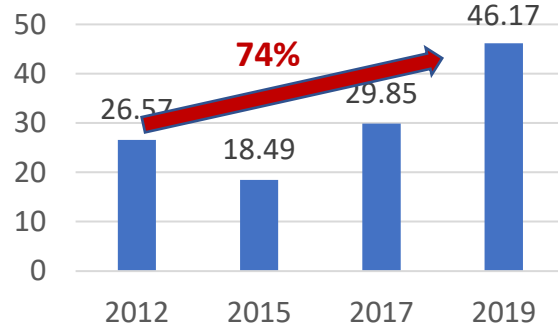
Other payroll count



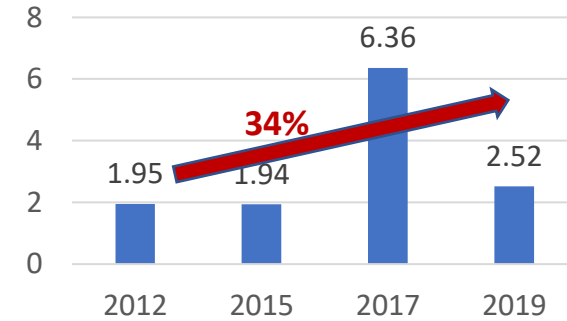
Overtime in millions \$2019



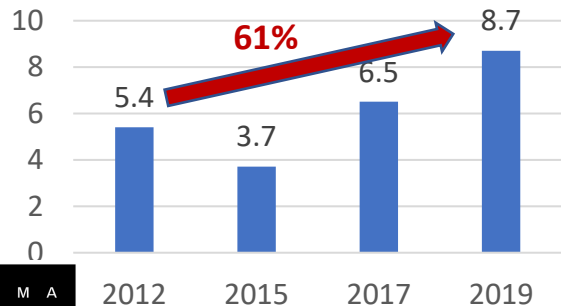
Overtime in millions \$2019



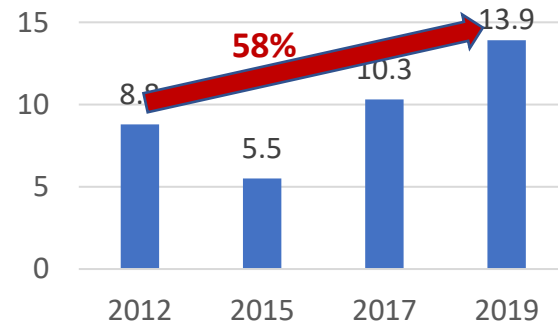
Overtime in millions \$2019



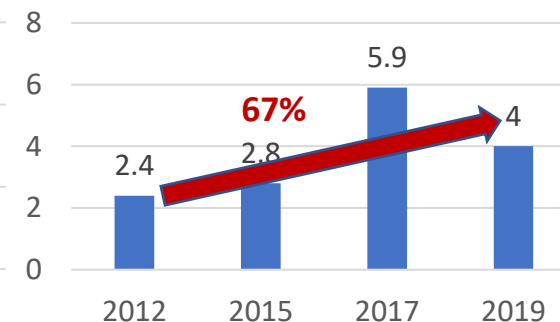
Overtime as % of all payroll



Overtime as % of CO payroll



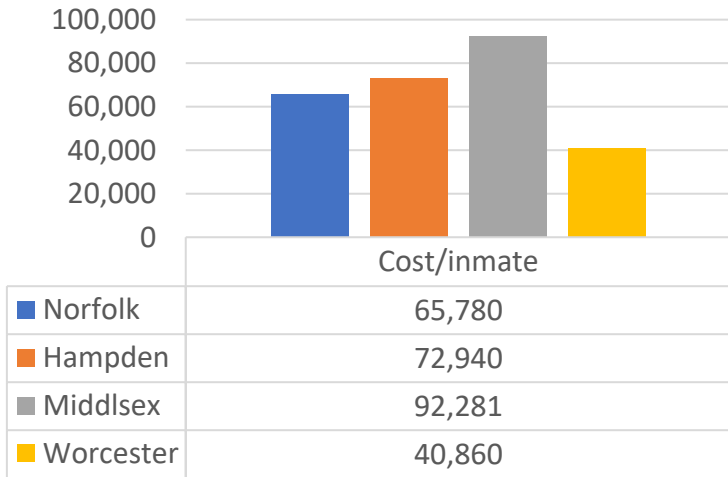
Overtime as % of ED payroll



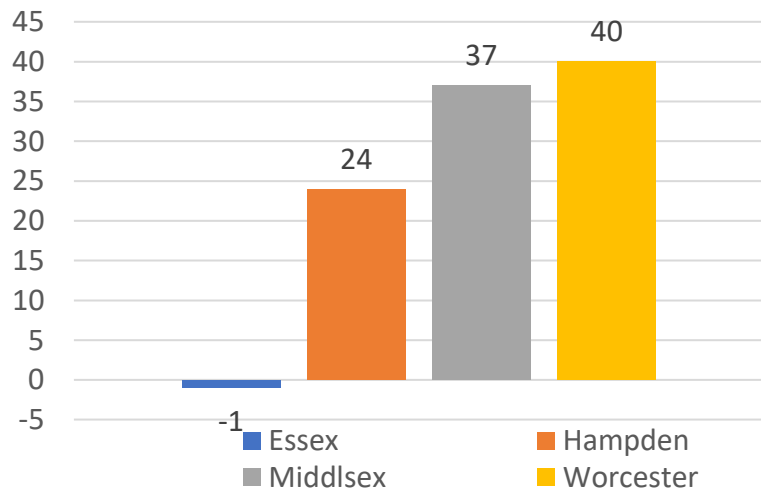
Source: Massachusetts Comptroller: [Statewide Spending](#)

Changes and variability in jails and HOCs require a deep understanding...

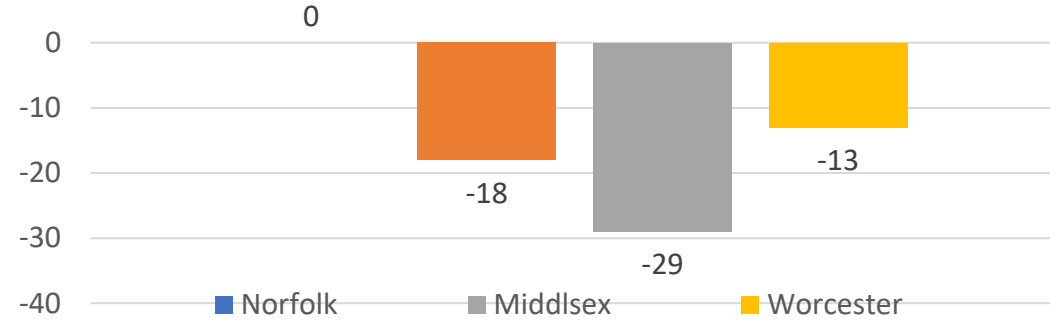
2020 \$ cost per inmate place



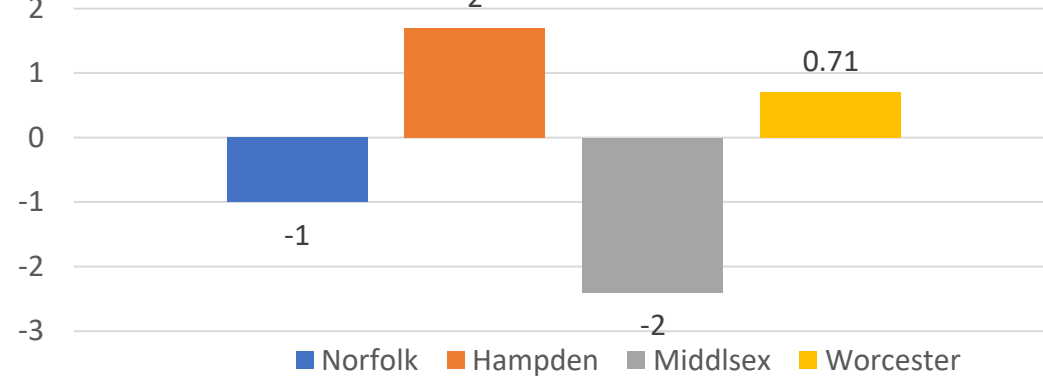
% Cost changes per inmate place 2015-2020



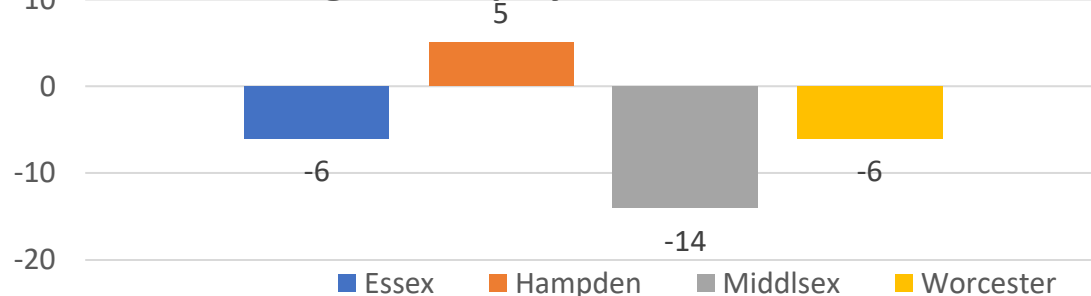
Percent changes in populations 2015-2020



Percent changes in budgets 2015-2020

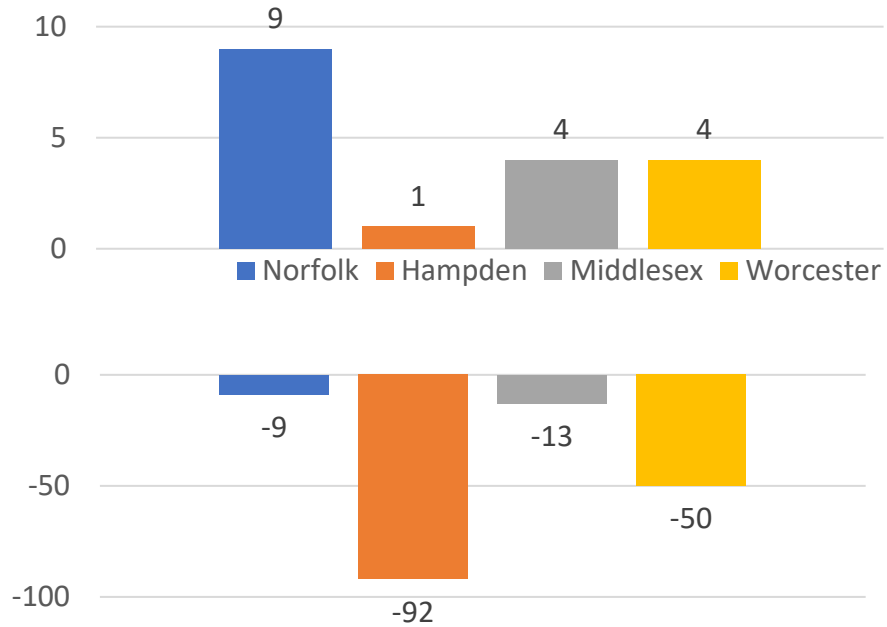


Percent changes in employees 2015-2020

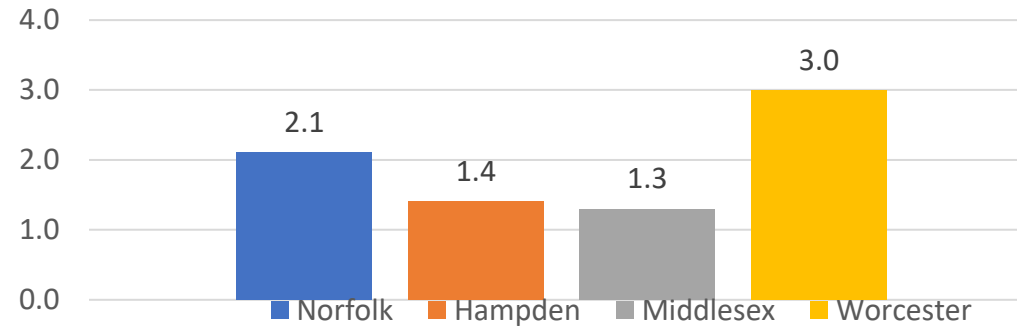


...especially of differences in overtime use and guard and ed staff ratios

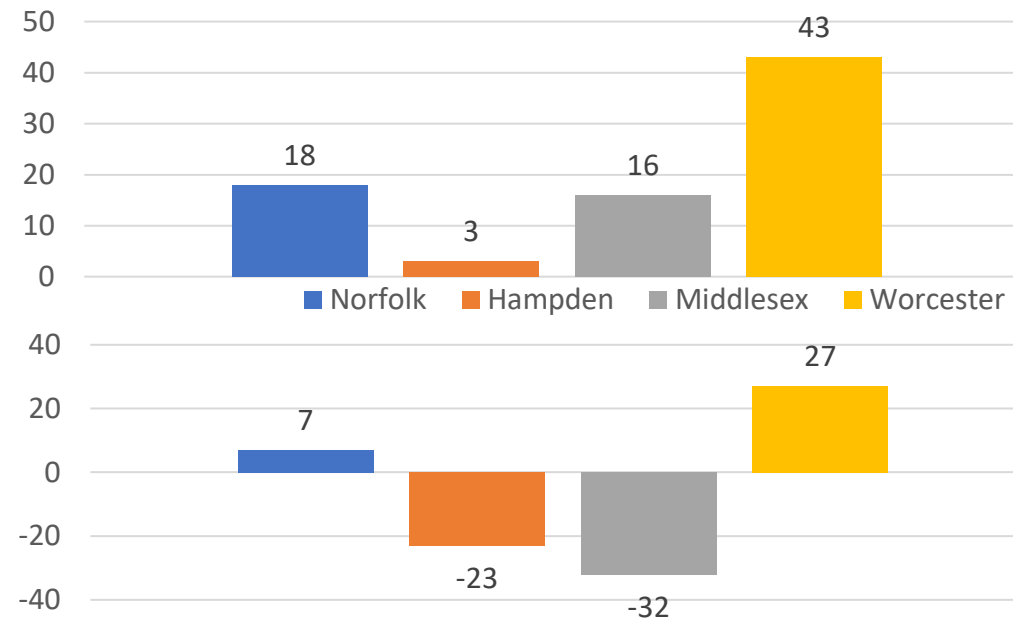
Ratio: Overtime/staff expenses and % change: 2015-2020



Ratio: inmates /guards - 2020



Ratio: inmates /ED staff and % changes: 2015-2020

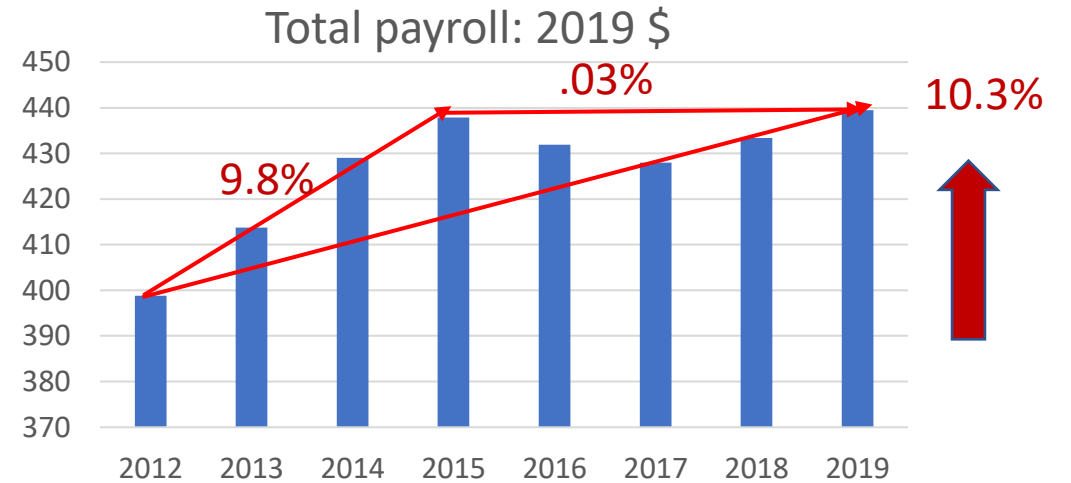
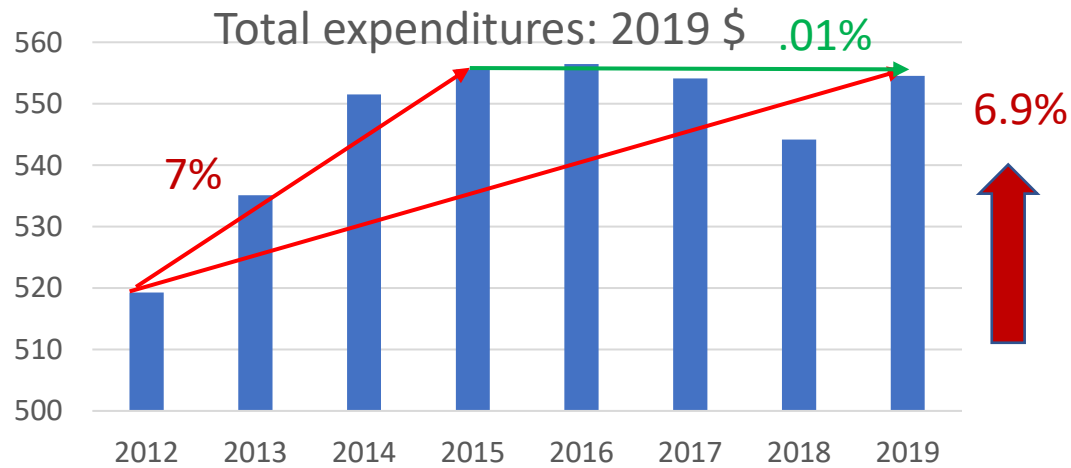
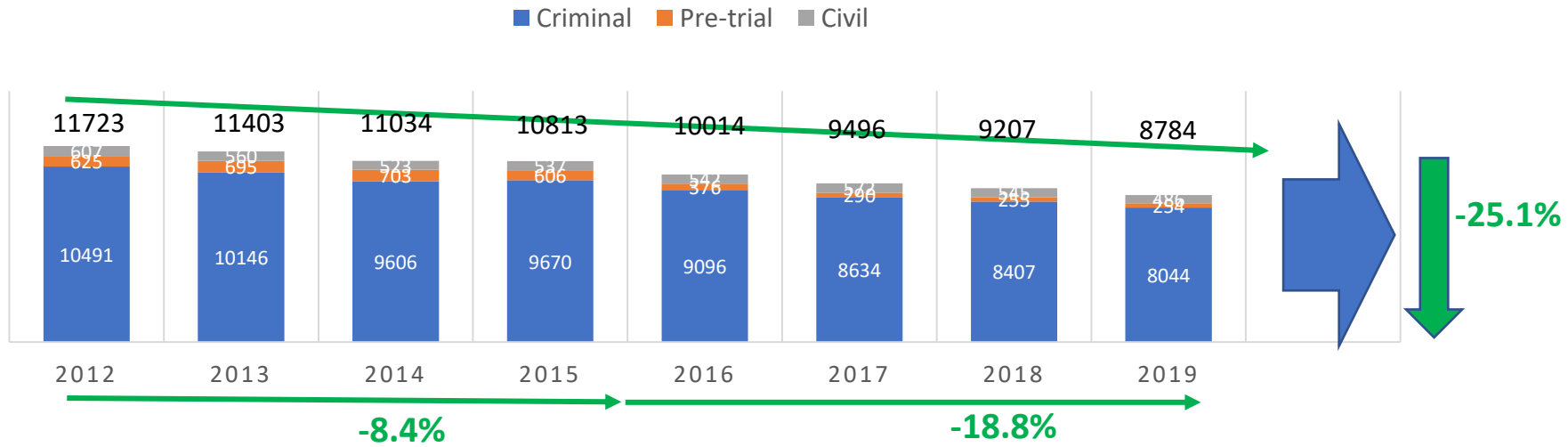


DATA

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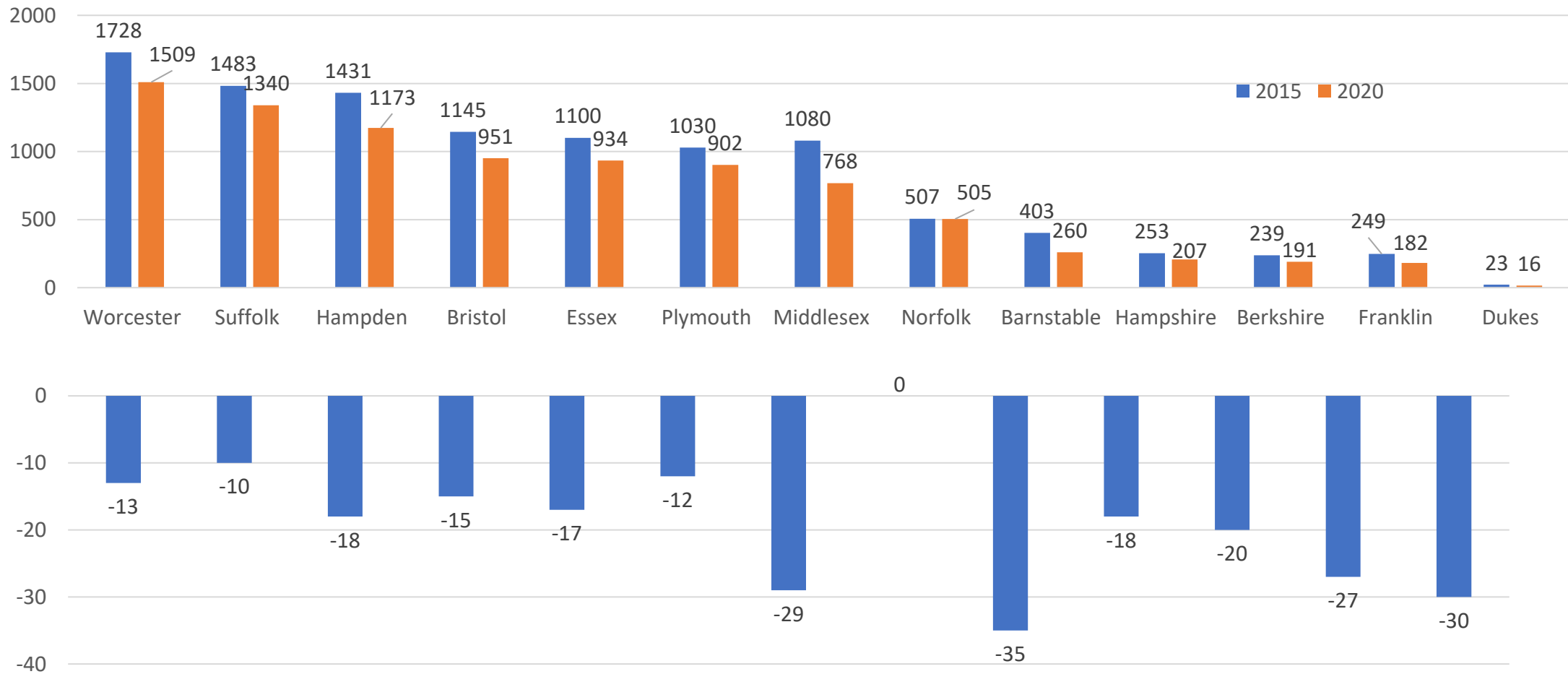
MASSACHUSETTS AGAINST
SOLITARY CONFINEMENT

PRISONERS UNDER SUPERVISION: JANUARY 1, SNAPSHOT

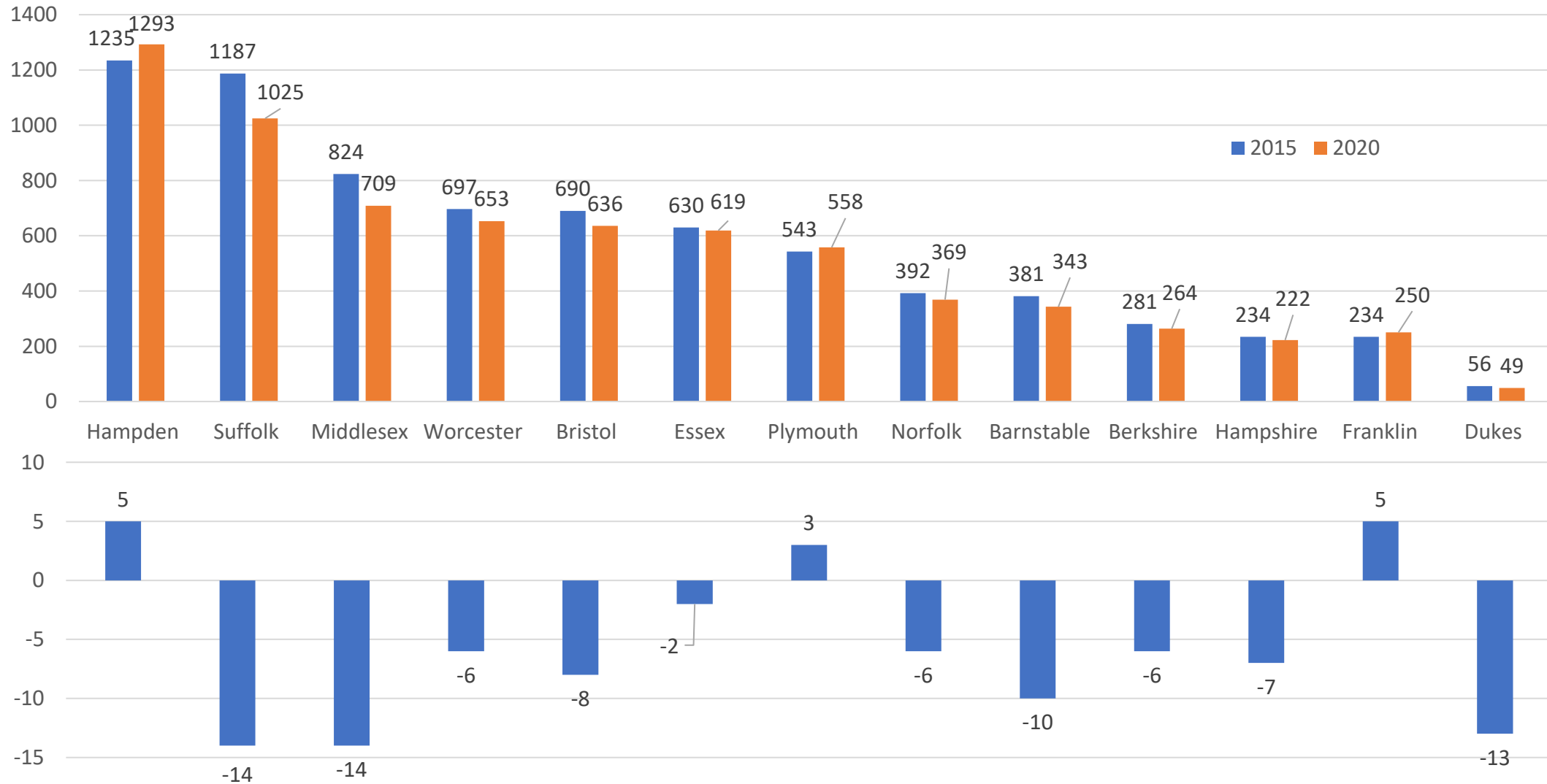


Sources: <https://www.mass.gov/service-details/inmate-and-prison-data-dashboards>
<http://www.in2013dollars.com/2010-dollars-in-2018?amount=453.97>
[http://cthruspending.mass.gov/#/year/2019/explore/0/departments/DEPARTMENT+OF+CORRECTION+\(DOC\)/0/cabinet_secretariat](http://cthruspending.mass.gov/#/year/2019/explore/0/departments/DEPARTMENT+OF+CORRECTION+(DOC)/0/cabinet_secretariat)

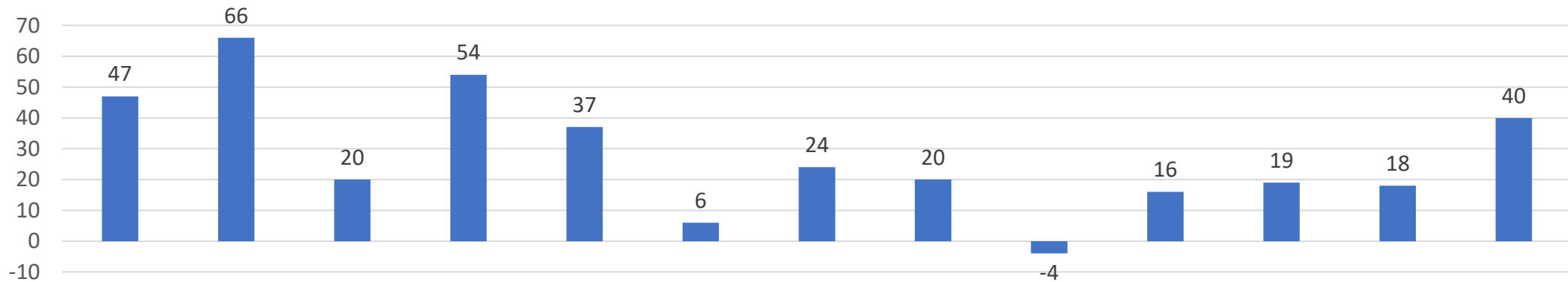
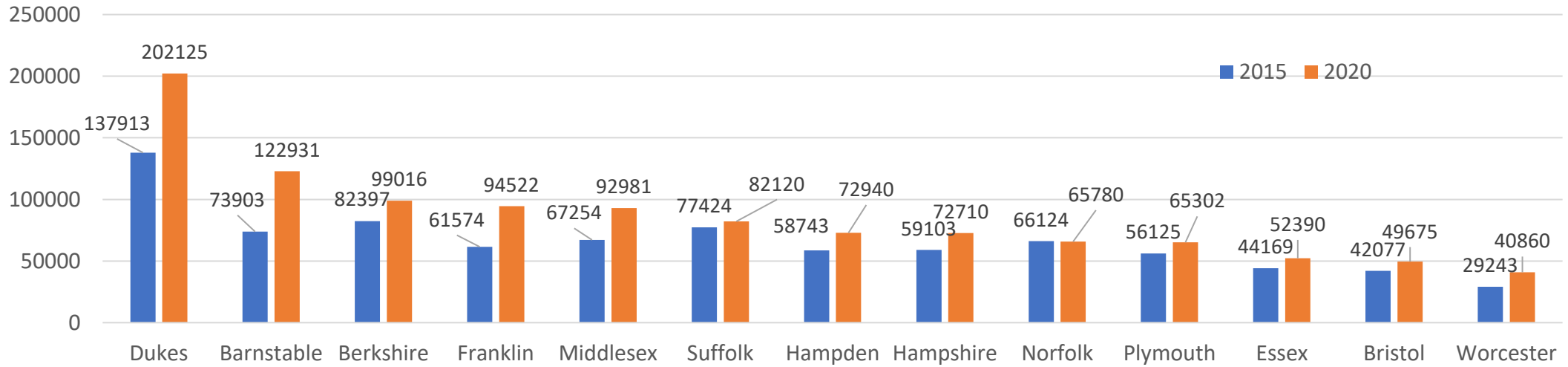
Average daily population and % change: 2015-2020 – county jails



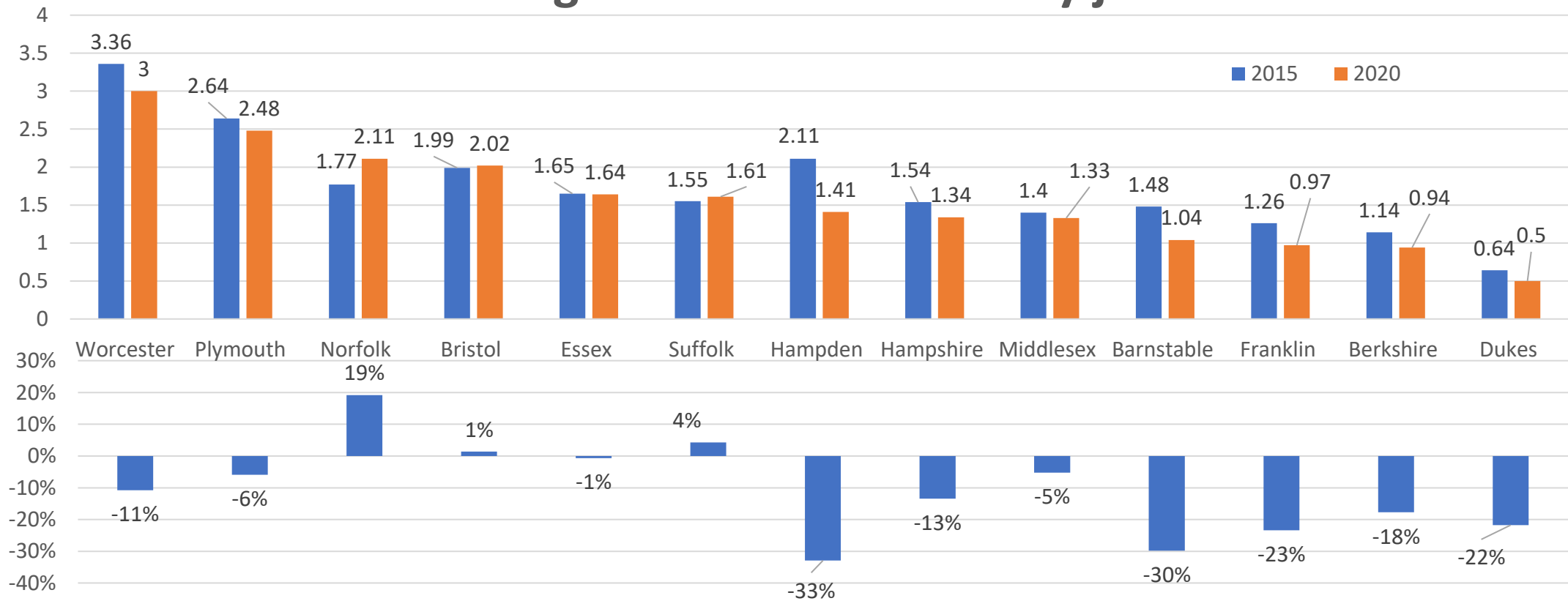
Number of employees and % change– county jails



Annual allocation \$2020 per individual and % change: 2015-2020 – county jails

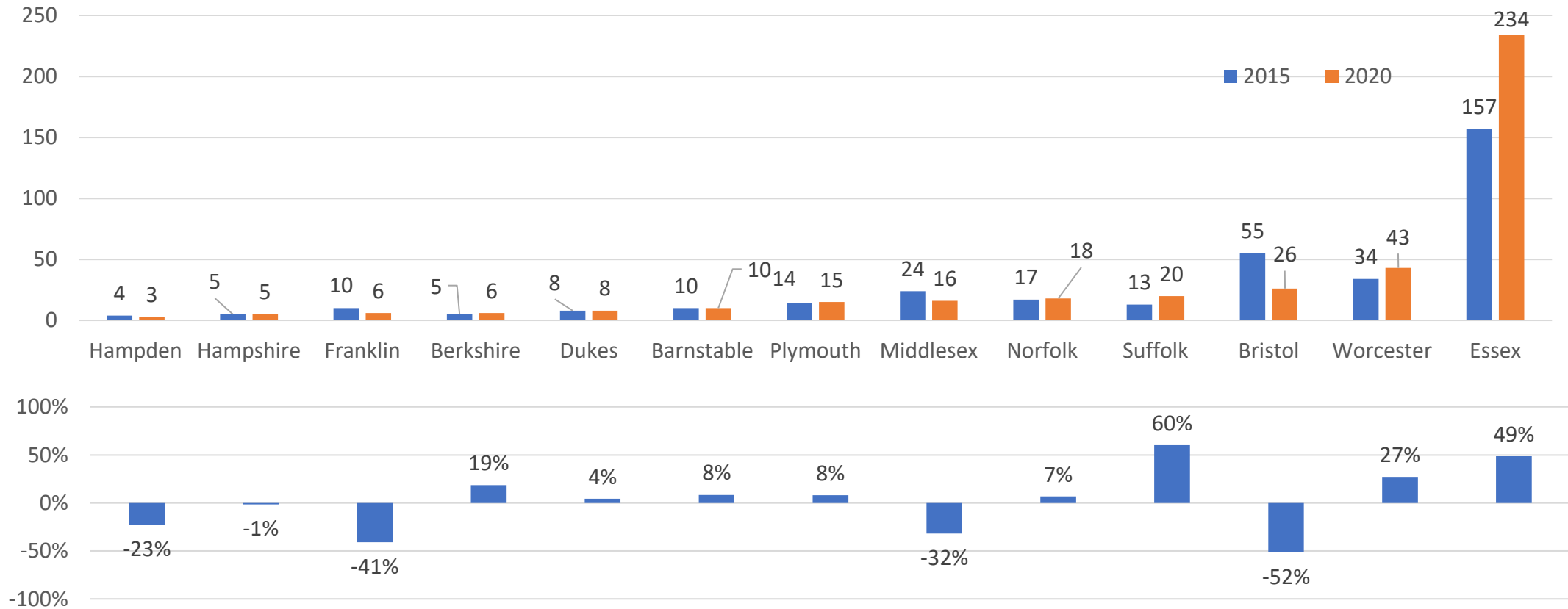


Ratio: inmates /guards and % change: 2015-2020 – county jails



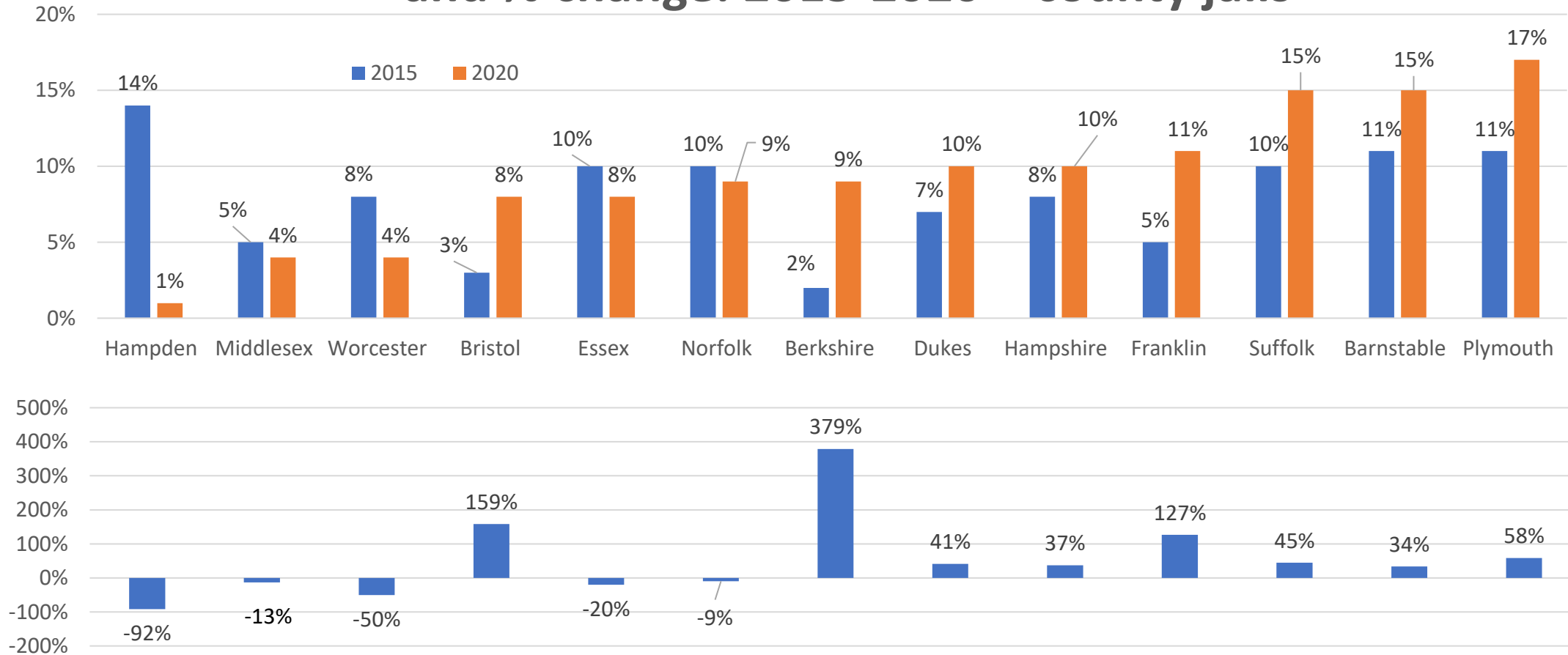
* Worcester has the closest ratio to the national average: 4 jail inmates per guard . The ratio in most counties is very low. All but three counties has lowered the ratio, despite the decreases in the ADPopulations over the past five years.

Ratio: inmates /ED staff and % change: 2015-2020 – county jails*



* The smaller the number the better. Five counties improved the ratio over the past five years.

Ratio: Overtime/staff expenses and % change: 2015-2020 – county jails



* The lower the number the better. Five counties improved the ratio over the past five years; three more than doubled the ratio.

Both depth and breadth of Hamden county's educational staff are unmatched...

Type	#
Registered Nurse	44
Consultant	37
Correctional Counselor/C.O.	35
Registered Nurse/Per Diem	21
Medical Support Staff/Per-Diem	16
Medical Support Staff	13
Mental Health Counsel/Per-Diem	11
Mental Health Clinician	11
Lead Counselor/C.O.	9
Mentor	9
Licensed Practical Nurse	3
Nursing Supervisor, R.N.	7
Nurse Practitioner	5
Mental Health Counselor-Grant	5

Type	#
Vocational Instructor/C.O.	2
Standards & Training Coord II	2
Counselor - Per Diem	2
Teacher / Sub	2
Clinical Manager	2
Chaplain / Per Diem	2
ABE Instructor VIII	2
Vocational Instructor II/C.O.	2
Re-Entry Assistant	2
Substance Abuse Educator Supv	2
Medical Assistant/Per Diem	2
Lic. Practical Nurse/ Per Diem	2
Standards & Training Manager	1
Lead Medical Support II	1
Correctional Counselor XII/C.O	1

Type	#
Correctional Educator	1
Intake Counselor/CO - CCC	1
Substance Abuse Educator	1
Standards & Training Director	1
Voc. Instructor Constr. Trades	1
Director of Education	1
Machine Instructor II/C.O.	1
Mentorship Program Coordinator	1
GED Instructor	1
Clinical Assessment Supervisor	1
Reintegration Counselor	1
Industrial Shop Mgr/C.O.1	1
Industrial Shop Mgr/C.O.2	1
Vocational Instructor III	1

Type	#
Clinical Director	1
Director, Substance Abuse Unit	1
Fitness Instructor/Per-Diem	1
GED Instructor - Grant	1
Therapy Dog Trainer	1
Sub Abuse Educ Supervisor III	1
Automotive Technician	1
Welding InstructorII/C.O.	1
Mental Hlth Clinician/Per-Diem	1
Religious Coordinator	1
ABE Program Coordinator	1
Director of Nursing	1
Physicians Assistant/Per-Diem	1
Physician	1

Type	#
Employment Manager	1
Mental Health Manager	1
Fitness Supervisor C.O.	1
Chaplain	0

....in comparison to other major Houses of Correction/Jails

Suffolk

Type	#
Social Worker	36
Contractor - Chaplain	9
Teacher	7
Contractor - Title I Teacher	4
Contractor - Teacher	2
Contractor - Trmt Counselor	2
Dir of Reentry & Workforce Dev	1
Director of Social Services	1
Director of Women's Programs	1
Licensed Practical Nurse	1
Education Coordinator	1
Director of Education	1

Worcester

Type	#	Type	#
Teacher II G18	7	Dir. of Substance Abuse Serv.	1
Substance Abuse Coun. II G18	4	Temp Teacher I	1
Substance Abuse Counselor I	3	Asst. Dir. of Subst. Abuse Ser	1
Substance Abuse Coun. I G16	3	Teacher I G16	1
Reintegration Spec. III G21	3	Teacher III	1
Case Manager	2		
Substance Abuse Counselor II	2		
Post Release Counselor	1		
Teacher II	1		
Substance Abuse Coun. I Grd 16	1		
Case Manager G20	1		
Job Developer II G 16	1		
Director of Education	1		

Middlesex

Type	#	Type	#
Mental Health Worker	15	GED Teacher	1
Case Manager	13	Psychiatric Nurse	1
Licensed Practical Nurse	3	Community Coordinator	1
SCO/RN	2	Community Outreach Coordinator	1
Mental Health Director	1	Director of Community Outreach	1
Family Resource Outreach Coord	1		
Horticulturalist	1		
MAT Nurse Manager	1		
Director Behavioral Health	1		
Mental Health Clinician	1		
Community Affairs Director	1		
Social Worker	1		
Asst Dir Health Services	1		

County data

County	Population	Cost per	in \$2020	Percent change	ADPopulation		Percent change	Employees		Percent change	Percent of total population	Times lowest ratio
		ADP* ,000			2020	2015		2020	2015			
Middlesex	1,503,085	\$ 92,981	\$ 67,254	+37%	768	1080	-29%	709	824	-14%	0.00051	
Worcester	798,552	\$ 40,860	\$ 29,243	+40%	1509	1728	-13%	653	697	-6%	0.00189	3.69835
Essex	743,159	\$ 52,390	\$ 44,169	+19%	934	1100	-15%	619	630	-2%	0.00126	2.45973
Suffolk	722,023	\$ 82,120	\$ 77,424	+6%	1340	1483	-10%	1025	1187	-14%	0.00186	3.63225
Norfolk	670,850	\$ 65,780	\$ 66,124	-4.2%	505	507	-0%	369	392	-6%	0.00075	1.47329
Bristol	548,285	\$ 49,675	\$ 42,077	+18%	951	1145	-17%	636	690	-8%	0.00173	3.39466
Plymouth	494,919	\$ 65,302	\$ 56,125	+16%	902	1030	-12%	558	543	+3%	0.00182	3.56693
Hampden	463,490	\$ 72,940	\$ 58,743	+24%	1173	1431	-18%	1293	1235	+5%	0.00253	4.95313
Barnstable	215,888	\$ 122,931	\$ 73,903	+66%	260	403	-35%	343	381	-10%	0.00120	2.35704
Hampshire	158,080	\$ 72,710	\$ 59,103	+20%	207	253	-18%	222	234	-5%	0.00131	2.56281
Berkshire	131,219	\$ 99,016	\$ 82,397	+20%	191	239	-20%	264	281	-6%	0.00146	2.84878
Franklin	71,372	\$ 94,522	\$ 61,574	+54%	182	249	-27%	250	234	+7%	0.00255	4.99075
Dukes	16,535	\$ 202,125	\$ 137,913	+47%	16	23	-30%	49	56	-13%	0.00097	1.89382

Sources: [CTRU](#); [Massachusetts Sheriffs Association](#); [Department of Correction](#); [Governor's Budget](#)



County data - 2

County	Population	ADPopulation		% change	Number of guards		% change	ADP/Guards		% change	ED staff		% change	ADP/EDS		% change	OT/Total payroll		% change
		2020	2015		2020	2015		2020	2015		2020	2015		2020	2015		2020	2015	
Middlesex	1,503,085	768	1080	-29%	578	770	-25%	1.33	1.40	-5%	47	45	4%	16	24	-32%	0.039	0.045	-13%
Worcester	798,552	1509	1728	-13%	503	514	-2%	3.00	3.36	-11%	35	51	-31%	43	34	27%	0.04	0.08	-50%
Essex	743,159	934	1100	-15%	571	668	-15%	1.64	1.65	-1%	4	7	-43%	234	157	49%	0.08	0.1	-20%
Suffolk	722,023	1340	1483	-10%	830	958	-13%	1.61	1.55	4%	66	117	-44%	20	13	60%	0.145	0.1	45%
Norfolk	670,850	505	507	-0%	239	286	-16%	2.11	1.77	19%	28	30	-7%	18	17	7%	0.087	0.096	-9%
Bristol	548,285	951	1145	-17%	471	575	-18%	2.02	1.99	1%	36	21	71%	26	55	-52%	0.075	0.029	159%
Plymouth	494,919	902	1030	-12%	363	390	-7%	2.48	2.64	-6%	60	74	-19%	15	14	8%	0.171	0.108	58%
Hampden	463,490	1173	1431	-18%	829	679	22%	1.41	2.11	-33%	355	334	6%	3	4	-23%	0.011	0.136	-92%
Barnstable	215,888	260	403	-35%	250	272	-8%	1.04	1.48	-30%	25	42	-40%	10	10	8%	0.147	0.11	34%
Hampshire	158,080	207	253	-18%	155	164	-5%	1.34	1.54	-13%	44	53	-17%	5	5	-1%	0.103	0.075	37%
Berkshire	131,219	191	239	-20%	204	210	-3%	0.94	1.14	-18%	31	46	-33%	6	5	19%	0.091	0.019	379%
Franklin	71,372	182	249	-27%	188	197	-5%	0.97	1.26	-23%	31	25	24%	6	10	-41%	0.111	0.049	127%
Dukes	16,535	16	23	-30%	32	36	-11%	0.50	0.64	-22%	2	3	-33%	8	8	4%	0.096	0.068	41%

